This document is scheduled to be published in the Federal Register on 12/04/2017 and available online at <a href="https://federalregister.gov/d/2017-26070">https://federalregister.gov/d/2017-26070</a>, and on FDsys.gov

(BILLING CODE: 3510-DS-P)

DEPARTMENT OF COMMERCE

International Trade Administration

Antidumping or Countervailing Duty Order, Finding, or Suspended Investigation; Opportunity to Request Administrative Review

AGENCY: Enforcement and Compliance, International Trade Administration, Department of

Commerce

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Background

Each year during the anniversary month of the publication of an antidumping or countervailing duty order, finding, or suspended investigation, an interested party, as defined in section 771(9) of the Tariff Act of 1930, as amended (the Act), may request, in accordance with 19 CFR 351.213, that the Department of Commerce (the Department) conduct an administrative review of that antidumping or countervailing duty order, finding, or suspended investigation.

All deadlines for the submission of comments or actions by the Department discussed below refer to the number of calendar days from the applicable starting date.

Respondent Selection

In the event the Department limits the number of respondents for individual examination for administrative reviews initiated pursuant to requests made for the orders identified below, the Department intends to select respondents based on U.S. Customs and Border Protection (CBP) data for U.S. imports during the period of review. We intend to release the CBP data under

Administrative Protective Order (APO) to all parties having an APO within five days of publication of the initiation notice and to make our decision regarding respondent selection within 21 days of publication of the initiation *Federal Register* notice. Therefore, we encourage all parties interested in commenting on respondent selection to submit their APO applications on the date of publication of the initiation notice, or as soon thereafter as possible. The Department invites comments regarding the CBP data and respondent selection within five days of placement of the CBP data on the record of the review.

In the event the Department decides it is necessary to limit individual examination of respondents and conduct respondent selection under section 777A(c)(2) of the Act:

In general, the Department finds that determinations concerning whether particular companies should be "collapsed" (*i.e.*, treated as a single entity for purposes of calculating antidumping duty rates) require a substantial amount of detailed information and analysis, which often require follow-up questions and analysis. Accordingly, the Department will not conduct collapsing analyses at the respondent selection phase of a review and will not collapse companies at the respondent selection phase unless there has been a determination to collapse certain companies in a previous segment of this antidumping proceeding (*i.e.*, investigation, administrative review, new shipper review or changed circumstances review). For any company subject to a review, if the Department determined, or continued to treat, that company as collapsed with others, the Department will assume that such companies continue to operate in the same manner and will collapse them for respondent selection purposes. Otherwise, the Department will not collapse companies for purposes of respondent selection. Parties are requested to (a) identify which companies subject to review previously were collapsed, and (b) provide a citation to the proceeding in which they were collapsed. Further, if companies are

requested to complete a Quantity and Value Questionnaire for purposes of respondent selection, in general each company must report volume and value data separately for itself. Parties should not include data for any other party, even if they believe they should be treated as a single entity with that other party. If a company was collapsed with another company or companies in the most recently completed segment of a proceeding where the Department considered collapsing that entity, complete quantity and value data for that collapsed entity must be submitted.

## Deadline for Withdrawal of Request for Administrative Review

Pursuant to 19 CFR 351.213(d)(1), a party that requests a review may withdraw that request within 90 days of the date of publication of the notice of initiation of the requested review. The regulation provides that the Department may extend this time if it is reasonable to do so. In order to provide parties additional certainty with respect to when the Department will exercise its discretion to extend this 90-day deadline, interested parties are advised that, with regard to reviews requested on the basis of anniversary months on or after December 2017, the Department does not intend to extend the 90-day deadline unless the requestor demonstrates that an extraordinary circumstance prevented it from submitting a timely withdrawal request. Determinations by the Department to extend the 90-day deadline will be made on a case-by-case basis.

The Department is providing this notice on its website, as well as in its "Opportunity to Request Administrative Review" notices, so that interested parties will be aware of the manner in which the Department intends to exercise its discretion in the future.

OPPORTUNITY TO REQUEST A REVIEW: Not later than the last day of December 2017, <sup>1</sup> interested parties may request administrative review of the following orders, findings, or suspended investigations, with anniversary dates in December for the following periods:

Antidumping Duty Proceedings	Period of Review
BRAZIL: Carbon Steel Butt-Weld Pipe Fittings A-351-602	12/1/16 - 11/30/17
CHILE: Certain Preserved Mushrooms A-337-804	12/1/16 - 11/30/17
GERMANY: Non-Oriented Electrical Steel A-428-843	12/1/16 - 11/30/17
INDIA: Carbazole Violet Pigment 23 A-533-838	12/1/16 - 11/30/17
INDIA: Certain Hot-Rolled Carbon Steel Flat Products A-533-820	12/1/16 - 11/30/17
INDIA: Commodity Matchbooks A-533-848	12/1/16 - 11/30/17
INDIA: Stainless Steel Wire Rod A-533-808	12/1/16 - 11/30/17
INDONESIA: Certain Hot-Rolled Carbon Steel Flat Products A-560-812	12/1/16 - 11/30/17
JAPAN: Prestressed Concrete Steel Wire Strand A-588-068	12/1/16 - 11/30/17
JAPAN: Non-Oriented Electrical Steel A-588-857	12/1/16 - 11/30/17
JAPAN: Welded Large Diameter Line Pipe A-588-857	12/1/16 - 11/30/17

<sup>1</sup>Or the next business day, if the deadline falls on a weekend, federal holiday or any other day when the Department is closed.

OMAN: Circular Welded Carbon-Quality Steel Pipe A-523-812	6/8/16 - 12/4/16 12/16/16 - 11/30/17
PAKISTAN: Circular Welded Carbon-Quality Steel Pipe A-553-903	6/8/16 - 11/30/17
REPUBLIC OF KOREA: Non-Oriented Electrical Steel A-580-872	12/1/16 - 11/30/17
REPUBLIC OF KOREA: Welded Astm A-312 Stainless Steel Pipe A-580-810	12/1/16 - 11/30/17
REPUBLIC OF KOREA: Uncovered Innersprings Units A-580-821	12/1/16 - 11/30/17
REPUBLIC OF KOREA: Welded Line Pipe A-580-876	12/1/16 - 11/30/17
RUSSIA: Certain Hot-Rolled Flat-Rolled Carbon-Quality Steel Product A-821-809	ts 12/1/16 - 11/30/17
SOCIALIST REPUBLIC OF VIETNAM: Uncovered Innerspring Units A-552-803	s 12/1/16 - 11/30/17
SWEDEN: Non-Oriented Electrical Steel A-401-809	12/1/16 - 11/30/17
TAIWAN: Carbon Steel Butt-Weld Pipe Fittings A-583-605	12/1/16 - 11/30/17
TAIWAN: Non-Oriented Electrical Steel A-583-851	12/1/16 - 11/30/17
TAIWAN: Steel Wire Garment Hangers A-583-849	12/1/16 - 11/30/17
TAIWAN: Welded Astm A-312 Stainless Steel Pipe A-583-815	12/1/16 - 11/30/17
THE PEOPLE'S REPUBLIC OF CHINA: Carbazole Violet Pigment 23 A-570-892	3 12/1/16 - 11/30/17
THE PEOPLE'S REPUBLIC OF CHINA: Cased Pencils A-570-827	12/1/16 - 11/30/17

THE PEOPLE'S REPUBLIC OF CHINA: Crystalline Silicon Photovoltaic Cells, Whether Or Not Assembled Into Modules A-570-979 12/1/16 - 11/30/17 THE PEOPLE'S REPUBLIC OF CHINA: Hand Trucks and Certain Parts Thereof A-570-891 12/1/16 - 11/30/17 THE PEOPLE'S REPUBLIC OF CHINA: Honey A-570-863 12/1/16 - 11/30/17 THE PEOPLE'S REPUBLIC OF CHINA: Malleable Cast Iron Pipe Fittings A-570-881 12/1/16 - 11/30/17 THE PEOPLE'S REPUBLIC OF CHINA: Melamine A-570-020 12/1/16 - 11/30/17 THE PEOPLE'S REPUBLIC OF CHINA: Multilayered Wood Flooring A-570-970 12/1/16 - 11/30/17 THE PEOPLE'S REPUBLIC OF CHINA: Non-Oriented Electrical Steel A-570-996 12/1/16 - 11/30/17 THE PEOPLE'S REPUBLIC OF CHINA: Porcelain-On-Steel Cooking Ware A-570-020 12/1/16 - 11/30/17 THE PEOPLE'S REPUBLIC OF CHINA: Silicomanganese 12/1/16 - 11/30/17 A-570-828 TURKEY: Welded Line Pipe A-489-822 12/1/16 - 11/30/17 UNITED ARAB EMIRATES: Circular Welded Carbon-Quality Steel Pipe A-520-807 6/8/16 - 11/30/17 **Countervailing Duty Proceedings** CANADA: Supercalendered Paper C-122-854 1/1/16 - 12/31/16 INDIA: Carbazole Violet Pigment 23

1/1/16 - 12/31/16

1/1/16 - 12/31/16

C-533-839

C-533-821

INDIA: Certain Hot-Rolled Carbon Steel Flat Products

INDIA: Commodity Matchbooks

C-533-849 1/1/16 - 12/31/16

INDONESIA: Certain Hot-Rolled Carbon Steel Flat Products

C-560-813 1/1/16 - 12/31/16

TAIWAN: Non-Oriented Electrical Steel

C-583-852 1/1/16 - 12/31/16

THAILAND: Certain Hot-Rolled Carbon Steel Flat Products

C-549-818 1/1/16 - 12/31/16

THE PEOPLE'S REPUBLIC OF CHINA: Crystalline Silicon Photovoltaic Cells, Whether Or

Not Assembled Into Modules

C-570-980 1/1/16 - 12/31/16

THE PEOPLE'S REPUBLIC OF CHINA: Melamine

C-570-021 1/1/16 - 12/31/16

THE PEOPLE'S REPUBLIC OF CHINA: Non-Oriented Electrical Steel

C-570-997 1/1/16 - 12/31/16

THE PEOPLE'S REPUBLIC OF CHINA: Multilayered Wood Flooring

C-570-971 1/1/16 - 12/31/16

TURKEY: Welded Line Pipe

C-489-823 1/1/16 - 12/31/16

**Suspension Agreements** 

MEXICO: Sugar

A-201-845 12/1/16 - 11/30/17

MEXICO: Sugar

C-201-846 1/1/17 - 12/30/17

In accordance with 19 CFR 351.213(b), an interested party as defined by section 771(9) of the Act may request in writing that the Secretary conduct an administrative review. For both antidumping and countervailing duty reviews, the interested party must specify the individual producers or exporters covered by an antidumping finding or an antidumping or countervailing

duty order or suspension agreement for which it is requesting a review. In addition, a domestic interested party or an interested party described in section 771(9)(B) of the Act must state why it desires the Secretary to review those particular producers or exporters. If the interested party intends for the Secretary to review sales of merchandise by an exporter (or a producer if that producer also exports merchandise from other suppliers) which was produced in more than one country of origin and each country of origin is subject to a separate order, then the interested party must state specifically, on an order-by-order basis, which exporter(s) the request is intended to cover.

Note that, for any party the Department was unable to locate in prior segments, the Department will not accept a request for an administrative review of that party absent new information as to the party's location. Moreover, if the interested party who files a request for review is unable to locate the producer or exporter for which it requested the review, the interested party must provide an explanation of the attempts it made to locate the producer or exporter at the same time it files its request for review, in order for the Secretary to determine if the interested party's attempts were reasonable, pursuant to 19 CFR 351.303(f)(3)(ii).

As explained in *Antidumping and Countervailing Duty Proceedings: Assessment of Antidumping Duties*, 68 FR 23954 (May 6, 2003), and *Non-Market Economy Antidumping Proceedings: Assessment of Antidumping Duties*, 76 FR 65694 (October 24, 2011), the Department clarified its practice with respect to the collection of final antidumping duties on imports of merchandise where intermediate firms are involved. The public should be aware of this clarification in determining whether to request an administrative review of merchandise subject to antidumping findings and orders.<sup>2</sup>

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<sup>&</sup>lt;sup>2</sup> See also the Enforcement and Compliance web site at http://trade.gov/enforcement/.

The Department no longer considers the non-market economy (NME) entity as an exporter conditionally subject to an antidumping duty administrative reviews.<sup>3</sup> Accordingly, the NME entity will not be under review unless the Department specifically receives a request for, or self-initiates, a review of the NME entity.<sup>4</sup> In administrative reviews of antidumping duty orders on merchandise from NME countries where a review of the NME entity has not been initiated, but where an individual exporter for which a review was initiated does not qualify for a separate rate, the Department will issue a final decision indicating that the company in question is part of the NME entity. However, in that situation, because no review of the NME entity was conducted, the NME entity's entries were not subject to the review and the rate for the NME entity is not subject to change as a result of that review (although the rate for the individual exporter may change as a function of the finding that the exporter is part of the NME entity). Following initiation of an antidumping administrative review when there is no review requested of the NME entity, the Department will instruct CBP to liquidate entries for all exporters not named in the initiation notice, including those that were suspended at the NME entity rate.

All requests must be filed electronically in Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS) on Enforcement and Compliance's ACCESS website at http://access.trade.gov.<sup>5</sup> Further, in accordance with 19 CFR 351.303(f)(l)(i), a copy of each request must be served on the petitioner and each exporter or producer specified in the request.

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<sup>&</sup>lt;sup>3</sup>See Antidumping Proceedings: Announcement of Change in Department Practice for Respondent Selection in Antidumping Duty Proceedings and Conditional Review of the Nonmarket Economy Entity in NME Antidumping Duty Proceedings, 78 FR 65963 (November 4, 2013).

<sup>&</sup>lt;sup>4</sup> In accordance with 19 CFR 351.213(b)(1), parties should specify that they are requesting a review of entries from exporters comprising the entity, and to the extent possible, include the names of such exporters in their request.

<sup>&</sup>lt;sup>5</sup> See Antidumping and Countervailing Duty Proceedings: Electronic Filing Procedures; Administrative Protective Order Procedures, 76 FR 39263 (July 6, 2011).

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The Department will publish in the Federal Register a notice of "Initiation of

Administrative Review of Antidumping or Countervailing Duty Order, Finding, or Suspended

Investigation" for requests received by the last day of December 2017. If the Department does

not receive, by the last day of December 2017, a request for review of entries covered by an

order, finding, or suspended investigation listed in this notice and for the period identified above,

the Department will instruct CBP to assess antidumping or countervailing duties on those entries

at a rate equal to the cash deposit of (or bond for) estimated antidumping or countervailing duties

required on those entries at the time of entry, or withdrawal from warehouse, for consumption

and to continue to collect the cash deposit previously ordered.

For the first administrative review of any order, there will be no assessment of

antidumping or countervailing duties on entries of subject merchandise entered, or withdrawn

from warehouse, for consumption during the relevant provisional-measures "gap" period of the

order, if such a gap period is applicable to the period of review.

This notice is not required by statute but is published as a service to the international

trading community.

James Maeder

**Senior Director** 

performing the duties of Deputy Assistant Secretary

for Antidumping and Countervailing Duty Operations

Dated: November 28, 2017

[FR Doc. 2017-26070 Filed: 12/1/2017 8:45 am; Publication Date: 12/4/2017]